

1996 ANNUAL REPORT

Associated Communications, l.l.c.



April 30, 1997

To Car Stockholders:

The Associated Group continues to focus on our communication endeavors in an exciting era of accelerating developmental and technological change. The following are a few of our recent highlights:

- In September 1996, Alex J. Mandl, former president and chief operating officer of AT&T, joined Associated Communications, L.L.C. ("ACOM") as Chairman and Chief Executive Officer. Alex is building a world-class management team at ACOM with some of the telecommunications industry's most experienced leaders.
- In March 1997, the FCC issued an Order relocating 18 GHz licensees, including the Company, to 24 GHz. Pursuant to the Order, ACOM's pending applications for licenses in an additional 44 markets will be granted. As a result, ACOM will manage or hold licenses to provide broadband digital wireless services in 74 markets in the United States.
- The Company continues to make demonstrable progress with TruePosition™, the Company's wireless location system. In June, the FCC issued a Report and Order requiring wireless carriers to implement location capabilities by 2001. We are working to make TruePosition the premier location service.
- In December 1996, in cooperation with the Greater Harris County 911 Emergency network and Houston Cellular, the Company successfully demonstrated the TruePosition Wireless Location System in Houston, Texas.
- In January 1997, in conjunction with Comcast Cellular Communications, Inc., the Company launched a trial of TruePosition in southern New Jersey in a ceremony attended by FCC Chairman Reed Hundt, the Attorney General of the State of New Jersey and representatives from state and local emergency services agencies. The New Jersey Enhanced 911 System covers the southernmost fifty miles of the I-295/New Jersey turnpike corridor, and provides real time location information for wireless E911 calls originating from Comcast subscribers within the trial area.
- In March 1997, Kent R. Sander, former Vice President of Business Operations, East Region, for Ericsson Radio Systems, Inc, joined us as President and Chief Operating Officer of TruePosition, as well as a Vice President of the Company.

In short, we and our colleagues are "positioned" right in the thick of the communications revolution and heading for the 21st century.

Myles\P. Berkman
Chairman and President

capacity to similarly engineered systems at 18 GHz. MSI and DSC will be relocated on a channel-bychannel basis to the new band. In the Relocation Order, the FCC also stated that it would grant licenses for pending applications that had passed the 60-day period for filing mutually exclusive applications prior to the Freeze Order. The Relocation Order is subject to administrative or judicial review.

The following table represents a summary (upon implementation of the Relocation Order) of (i) licenses held by MSI and DSC, which are subject to the Management Agreements; (ii) licenses granted to MSI pursuant to pending applications; and (iii) licenses to be acquired pursuant to the Stock Agreement, subject to necessary regulatory approvals, including the FCC.

SMSA Rank	Market	Amount of Spectrum (MHz) Upon Relocation to 24 GHz
1	New York, NY	400
2	Los Angeles, CA	400
3	Chicago, IL	400
4	Philadelphia, PA	320
5	Detroit, MI	400
6	Dallas, TX	400
7	Houston, TX	400
8	Washington, DC	400
9	San Francisco, CA	320
10	Boston, MA	400
12	Atlanta, GA	400
13	San Diego, CA	320
15	Minneapolis, MN	400
17	St. Louis, MO	400
18	Baltimore, MD	320
19	Phoenix, AZ	400
20	Seattle, WA	400
21	Pittsburgh, PA	400
22	Denver, CO	80
23	Miami, FL	400
24	Tampa, FL	400
26	Cleveland, OH	320
27	Portland, OR	320
28	San Jose, CA	240
29	Cincinnati, OH	240
30	Kansas City, MO	320
31	Sacramento, CA	320
32	Milwaukee, WI	320
33	San Antonio, TX	320
35	Indianapolis, IN	320
36	Columbus, OH	80

In addition, upon the grant of licenses by the FCC pursuant to pending applications which passed the 60-day period for filing mutually exclusive applications prior to the Freeze Order, ACOM will hold a DEMS license for 1 channel (80 MHz at 24 GHz) in each of the following markets:

Salt Lake City, UT
Orlando, FL
Buffalo, NY
New Orleans, LA
Hartford, CT
Nashville, TN
Norfolk, VA
Rochester, NY
Memphis, TN
Jacksonville, FL
Oklahoma City, OK
Greensboro, NC
Louisville, KY
West Palm Beach, FL
Las Vegas, NV

Birmingham, AL
Austin, TX
Honolulu, HI
Dayton, OH
Albany, NY
Charlotte, NC
Richmond, VA
Tulsa, OK
Columbus, OH
Raleigh, NC
Fresno, CA
Tucson, AZ
Allentown, PA
Ventura, CA
Syracuse, NY

Akron, OH
Greenville, SC
El Paso, TX
Omaha, NE
Wilmington, DE
Albuquerque, NM
Springfield, MA
Baton Rouge, LA
Charleston, SC
New Haven, CT
Stockton, CA
Newport News, VA
Santa Barbara, CA
Trenton, NJ

DEMS licenses authorize the construction of transmission stations using the specified channels at sites generally within these SMSA regions for the purposes of providing DEMS, which may include both point-to-multipoint and point-to-point applications. Unlike certain other portions of the spectrum for fixed point-to-point services which are typically licensed on a per transmission path basis following frequency coordination, a DEMS licensee has exclusive use of the spectrum within its licensed SMSA.

ACOM continues to build its development team, including additional key management, marketing, sales and administrative personnel. On September 1, 1996, Alex J. Mandl, formerly President and Chief Operating Officer of AT&T, joined ACOM as its Chairman and Chief Executive Officer. ACOM has also appointed Kirby J. Pickle, Jr., formerly Executive Vice President of MFS Communications Corporation and President of one of its principal subsidiaries, UUNet Technologies, Inc., as President and Chief Operating Officer. In addition, Laurence E. Harris, formerly Senior Vice President and General Counsel of MCI Communications, Inc., has joined ACOM as Senior Vice President and General Counsel.

MSI, through ACOM, seeks to expand its current service offerings (consisting of internet access and microwave carrier services) to become a full service broadband telecommunications provider, and to market a variety of services, which include switch-based, fiber-quality digital services as a Competitive Local Exchange Carrier ("CLEC"). ACOM plans to offer services to its customers both on-net, through the broadband fixed wireless network, and off-net, by reselling particular network elements. Initial customers are anticipated to be small and medium sized businesses. Although there can be no assurance, the Company believes that its broadband wireless network will be highly flexible and modular, and will have significant advantages over wired alternatives with regard to cost, speed of deployment, ease of installation, comparable quality and reliability, and compatibility with existing telecommunications architectures.

The Company's telecommunications services are subject to varying degrees of federal, state and local regulation. Generally, the FCC exercises jurisdiction over all telecommunications service providers to the extent such services involve the provision of jurisdictionally interstate or international telecommunications, including the resale of long distance services, the provision of local access services necessary to connect callers to long distance carriers, and the use of electromagnetic spectrum (i.e., wireless services). With the passage of the Telecommunications Act of 1996 (the "Telecommunications Act"), the FCC's jurisdiction has been extended to include certain interconnection and related matters that traditionally have been considered subject primarily to state regulation. The state regulatory commissions retain nonexclusive jurisdiction over the provision of telecommunications services to the extent such services involve the provision of jurisdictionally intrastate telecommunications.

In order to provide local exchange services, MSI must obtain the approval of state regulatory authorities prior to offering such services in each state. MSI is currently authorized to operate as a CLEC in

EXHIBIT B

Receipt

Blumenfeld & Cohen

SUMNER SQUARE

1615 M Street, N.W. Suite 700 Washington, D. C. 20036

202 955-6300

FACSIMILE 202 955-6460

101 CALIFORNIA STREET 42nd Floor FIECEIVED SAN FRANCISCO, CA 94111

415 394-7500

FACSIMILE 415 394-7505

April 23, 1997

Hon. Reed E. Hundt, Chairman Federal Communications Commission 1919 M Street, N.W., Room 814 Washington, D.C. 20554

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APR 2 3 1997

Re: Amendment of the Commission's Rules to Relocate the Digital Electronic Messaging Service From the 18 GHz Band to the 24 GHz Band and to Allocate the 24 GHz Band For Fixed Service, ET Docket No. 97-99

Dear Chairman Hundt:

WebCel Communications, Inc. ("WebCel") is writing to express its grave concern with the recent decision by the Wireless Telecommunications Bureau to substantially expand the spectrum allocated to Digital Electronic Messaging Service ("DEMS") -- without public notice or comment and without considering the applicability of the Commission's spectrum auction authority. The result of the above-referenced order ("DEMS Order") is that one wireless license aggregator, whose rights to DEMS licenses are already open to serious question, may now obtain a four-fold increase in its spectrum holdings without any payment and without any public scrutiny. At the same time, other wireless providers, including those in PCS and LMDS, will be required to pay substantial sums at auction in order to offer competing types of broadband services. This decision is at the very least unfair, is likely unlawful, and is at the worst an illustration of inter-agency and Wireless Bureau policy breakdown.

WebCel believes the irregularities in the *DEMS Order* require close reexamination by the full Commission of the Bureau's actions in order to eliminate both inconsistent spectrum auction decisions and the appearance of outright favoritism to one company which seeks to control nearly every 18 GHz license in major United States markets. We therefore strongly urge the Commission to refrain from issuing modified licenses to any DEMS incumbents, including Associated Group, Inc. and its directly "affiliated" entities, until after reconsideration of the *DEMS Order* and resolution of these serious questions of procedure and policy.

A Spectrum Giveaway for DEMS is Contrived and of Questionable Legality

On March 14, 1997, the *DEMS Order* relocated the DEMS allocation from 18 GHz to 24 GHz and increased the size of individual DEMS channels by a factor of four. After years of

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orderly, open and painstaking rulemakings regarding this frequency band, the *DEMS Order* was inexplicably rushed to consummation without public notice and comment; the proceeding was concluded on an expedited basis and deemed subject to the "military" exemption to the Administrative Procedure Act ("APA") requirements for "sunshine" on agency proceedings. Moreover, the *DEMS Order* sets forth a process for protesting the modification of authorizations held by incumbent 18 GHz DEMS licensees that recognizes *only* protests filed by the licensees themselves and which ended on April 14, before the *DEMS Order* has even appeared in the Federal Register.

WebCel has serious concerns regarding the legal, technical and policy ramifications of the *DEMS Order*.

- The Closed and Expedited Bureau Decision Was Improper. Even if use of the military exemption to the APA were legitimate to terminate DEMS operations in and around Denver and Washington, D.C., application of the exemption to modify the DEMS rules in 29 more geographic markets (let alone nationwide) is clearly unjustifiable. This is especially true where, as in this case, there are weighty technical and spectrum policy issues at stake and there was absolutely no need for expedition. (The DEMS Order indicates that, due to the schedule for decommissioning FAA systems currently using the 24 GHz band, replacement spectrum for any existing 18 GHz DEMS operations in the Washington, D.C., area will not be available until January 1, 1998.) In the absence of any justification for either secrecy or speed, the Bureau's actions can only be viewed as premature, unlawful, and in need of timely Commission correction.
- The Validity of Associated's Licenses Was Not Considered. The DEMS Order fails to consider well-documented allegations that Associated deceived the Commission, that the Associated 18 GHz spectrum was unlawfully aggregated, that it was substantially warehoused in violation of Commission rules, that construction was not completed for many of Associated's DEMS systems, and that the "systems," to the extent they exist, are neither sufficiently built-out nor serving revenue-producing customers. These allegations, if true, would disqualify Associated from holding DEMS licenses and would necessitate forfeiture of the licenses -- as was the case when the Commission recently sent DBS back to auction. Instead, the weighty allegations were ignored by the Bureau in its haste to broker a deal between Associated and its former adversary, Teledesic. Even though the original complainant has now been placated by the deal closed behind doors, the Bureau and the Commission have a longstanding and independent obligation to fully examine the validity of Associated's status as a DEMS licensee. Teledesic's allegations merit a public hearing before the Commission makes any final determination on relocation of the DEMS spectrum.
- Critical Spectrum Policy Considerations Were Not Addressed. The *DEMS*Order does not consider the competitive and capital market impacts of the new DEMS allocation on existing and planned services, such as PCS, MMDS and LMDS, or the impact of awarding 18

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> GHz incumbents substantial amounts of spectrum that will be used to compete with other services subject to the auction process. Requiring some new entrants to bear the capital costs associated with auctions, while permitting others free access to spectrum despite the 1993 congressional mandate for spectrum auctions, undermines market efficiency and network technology deployment by artificially increasing the cost structure for some, but not all, new wireless competitors. More broadly, a Commission spectrum "policy" divided against itself cannot stand; leaving this nation's spectrum assets half-free and half-auctioned is a recipe for collapse. The capital markets in this country -- already skittish about investing additional resources in wireless auctions in light of the Commission's inconsistent spectrum decisions -- may not devote substantial additional capital toward spectrum auctions where some competitors suddenly are handed large amounts of free spectrum. The DEMS Order thus highlights the absence of a coherent Commission spectrum auction policy that has resulted in ad hoc spectrum decisions which lack consistency, predictability, and fairness, as well as statutory justification. The giveaway of DEMS spectrum also means that the public has been denied the fiscal benefits, as much as \$1-2 billion for this spectrum, anticipated by Congress when it mandated spectrum auctions.

- The DEMS Order Appears to Provide a De Facto Monopoly for Associated. The DEMS Order provides a de facto monopoly for Associated in at least 14 top U.S. markets, in direct contradiction of current Commission rules, still in place, which encourage multiple DEMS competitors in each market. The Bureau's decision fails to note that the number of DEMS channels is being halved at the same time that the size of each channel is being quadrupled. The Associated Group controls all of the authorized channels in 14 markets and up to 80% of the authorized channels in 17 other major markets. Thus, the Bureau's decision to reduce the number of available DEMS channels in the 24 GHz band by one-half effectively provides Associated with a monopoly in the best markets nationwide for new DEMS allocations at 24 GHz. This is of course contrary to the Commission's long-standing policies favoring competition and multiple entry.
- No Technical Documentation Supports Quadrupling DEMS Spectrum. Further public consideration must be given to the matter of sizing the DEMS channels in the 24 GHz band. The *DEMS Order* offers a cursory justification for adopting a 4:1 equivalency, but this brief, one-page technical analysis relies on faulty premises, fails to address a number of basic questions, and was conducted without any outside third-party critique or input.
 - First, the cost of equipment supposedly relied on by the Bureau is completely irrelevant as a policy and legal matter to the technical requirements for spectrum allocation needed to reduce signal attenuation. Nothing provides Associated with any property rights in spectrum justifying this sort of "make whole" government compensation, and it cannot show any appreciable cost impact of frequency

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relocation on current network equipment or CPE, because Associated has little or none of either installed.

- ♦ **Second,** since Associated does *not* have a network in place and is *not* serving any appreciable customer base, the Bureau's approach becomes a contrivance which rewards Associated for having built virtually nothing. The Commission's construction rules and spectrum warehousing prohibitions are designed to avoid just this sort of speculative acquisition of spectrum licenses.
- ♦ **Third,** the Bureau's analysis assumes that more of the incumbent's existing equipment investment can be preserved by adopting a 4:1 equivalency. This fundamental premise, however, does not appear to be justified -- but rather provides a huge economic windfall to Associated, even *if* there are equipment cost consequences to frequency relocation -- and at a minimum should be subject to public comment.
- Fourth, in light of the low-power nature of Associated's 18 GHz licenses, higher-power operations could be authorized consistent with the existing service rules. This would achieve the same capacity and service area equivalence, and would avoid any alleged need to increase the DEMS bandwidth whatsoever.

In sum, WebCel believes that there are a number of serious legal, technical and policy issues ignored by the *DEMS Order* that should rightfully have been examined in the context of a public proceeding. WebCel intends to seek formal reconsideration of the *DEMS Order*. Since action on the 18 GHz license modifications now by the Wireless Telecommunications Bureau would affect the balance of equities during the pendency of the reconsideration and only add to the appearance of an improper "rush to judgment," WebCel requests that the Commission maintain the *status quo* by deferring issuance of any DEMS license modifications until a thorough reconsideration has been completed.

Sincerely,

Glenn B. Manishin

Counsel for WebCel Communications, Inc.

cc: Commissioner James H. Quello Commissioner Rachelle Chong Commissioner Susan Ness (more cc's on following page)

Blumenfeld & Cohen

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> Daniel Phythyon, Acting Chief, Wireless Telecommunication Bureau Howard Davenport, Chief, WTB Enforcement Division William Kennard, General Counsel, FCC Antoinette Cook Bush, Counsel to Associated Group, Inc. and affiliates